

Message Text

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ACTION SCI-06

INFO OCT-01 EUR-25 EA-11 NEA-14 IO-14 ISO-00 CIAE-00

DODE-00 PM-07 H-03 INR-10 L-03 NSAE-00 NSC-07 PA-04

RSC-01 PRS-01 SP-03 SS-20 USIA-15 ACDA-19 FEAE-00

AF-10 ARA-16 SAJ-01 DRC-01 /192 W

----- 112275

R 111450Z JUN 74

FM USMISSION IAEA VIENNA

TO SECSTATE WASHDC 4538

INFO AEC GERMANTOWN

AMEMBASSY OTTAWA

AMEMBASSY NEW DELHI

:AMEMBASSY ISLAMABAD 101

USMISSION GENEVA

USMISSION USUN NEW YORK

AMEMBASSY TOKYO

C O N F I D E N T I A L IAEA VIENNA 5191

E.O. 11652: GDS

TAGS: PARM, IAEA, IN, PK

SUBJECT: PAKISTAN STATEMENT ON INDIAN NUCLEAR EXPLOSION

REF: IAEA VIENNA 5142

1. BEGIN UNCLASSIFIED. SECRETARIAT HAS PLACED ON
PROVISIONAL AGENDA FOR IAEA BOARD MEETING BEGINNING
3:00 PM JUNE 11 ITEM REQUESTED BY PAKISTAN:
"IMPACT OF THE UNDERGROUND NUCLEAR EXPLOSION CARRIED
OUT BY INDIA ON THE FUTURE PROGRAMME AND POLICIES OF
THE AGENCY RELATING TO THE PROVISION OF TECHNICAL
ASSISTANCE AND THE APPLICATION OF SAFEGUARDS."
MISSION UNDERSTANDS THAT NO GOVERNOR WILL OPPOSE
ADOPTION PROVISIONAL AGENDA AS AMENDED, ALTHOUGH
INDONESIAN AMBASSADOR WILL EXPRESS REGRET AT INTRODUCTION
POLITICS INTO TECHNICAL AGENCY.

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2. PAKISTAN HAS CIRCULATED AS BOARD DOCUMENT (GOV/1683)
FOLLOWING EXPLANATORY MEMORANDUM SUPPORTING ITS PROPOSED
AGENDA ITEM:

A. "ON 18 MAY 1974, INDIA ANNOUNCED THAT IT HAD CARRIED
OUT UNDERGROUND NUCLEAR EXPLOSION AT DEPTH OF 100 METERS
IN WESTERN RAJASTHAN. THIS WAS DESCRIBED AS NUCLEAR
EXPLOSION FOR PEACEFUL PURPOSES. FROM TECHNICAL STAND-
POINT AND ACCORDING TO PROVISIONS OF NPT THERE IS
APPARENTLY NO DIFFERENCE BETWEEN NUCLEAR WEAPON AND ANY
OTHER TYPE OF NUCLEAR EXPLOSIVE DEVICE. IN ANY CASE
CARRYING OUT OF NUCLEAR EXPLOSION BY A COUNTRY CLEARLY
INDICATES ACQUISITION OF CAPABILITIES TO DEVELOP AND
MANUFACTURE NUCLEAR WEAPONS.

B. "THIS DEVELOPMENT RAISES MANY IMPORTANT QUESTIONS OF
FUNDAMENTAL NATURE FOR THE AGENCY. MEMBER STATES REPRESENTED
ON THE BOARD OF GOVERNORS MAY WISH TO TAKE NOTE OF THIS AND
EXPRESS THEIR VIEWS ON ITS IMPLICATIONS FOR AND POSSIBLE
EFFECT ON FUTURE PROGRAMME AND ACTIVITIES OF AGENCY.

C. "IN FIRST PLACE DIRECTOR GENERAL MAY BE REQUESTED
TO INDICATE WHETHER ANY MATERIAL, EQUIPMENT, FACILITY
OR INFORMATION PROVIDED BY AGENCY WAS USED
IN DEVELOPMENT AND EXPLOSION OF NUCLEAR DEVICE BY INDIA,
AND FURTHER, IF ANY FACILITY SAFEGUARDED BY THE AGENCY
WAS INVOLVED IN THIS REGARD. DIRECTOR GENERAL MAY ALSO
BE REQUESTED TO MAKE STUDY OF EFFECT WHICH THIS MIGHT
HAVE ON APPLICATION OF SAFEGUARDS TO POWER REACTORS IN
INDIA COVERED BY AGENCY'S SAFEGUARDS.

D. "IT IS RECOGNIZED THAT AGENCY'S RESOURCES FOR PROVIDING
TECHNICAL ASSISTANCE ARE VERY LIMITED IN RELATIONS TO
REQUESTS RECEIVED. THESE MEAGRE RESOURCES HAVE BEEN USED
FOR PROVIDING TRAINING, EQUIPMENT, MATERIALS AND OTHER
HELPT TO THOSE DEVELOPING MEMBERS WHICH ARE LESS ADVANCED
IN REQUISITE TECHNOLOGY WITH A VIEW TO FURTHERING THEIR
PROGRAMMES IN PEACEFUL USES OF NUCLEAR ENERGY. AGENCY
NOW FACES SITUATION WHERE A MEMBER STATE WHICH HAS BEEN
RECIPIENT OF SUCH ASSISTANCE HAS ADVANCED TO EXTENT OF
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BEING ABLE TO MAKE NUCLEAR DEVICES, AND IS NOT ONLY
REGARDED AS BEING AMONG FIRST NINE MEMBERS MOST ADVANCED
IN NUCLEAR TECHNOLOGY BUT IS ALSO AMONG SIX STATES CAPABLE
OF EXPLODING A NUCLEAR DEVICE. MEMBER STATES REPRESENTED
ON BOARD MAY THEREFORE WISH TO EXPRESS THEIR VIEWS ON
WHETHER OR NOT A MEMBER THAT HAS BECOME SO ADVANCE IN
NUCLEAR TECHNOLOGY SHOULD CONTINUE TO RECEIVE TECHNICAL
ASSISTANCE OUT OF VERY LIMITED RESOURCES AVAILABLE TO

AGENCY WHILE SUCH ASSISTANCE IS MORE URGENTLY NEEDED
FOR PEACEFUL NUCLEAR PROGRAMMES OF THOSE MEMBER STATES
WHICH ARE MUCH LESS ADVANCED IN THIS FIELD.

E. "AGENCY HAS DEVELOPED A COMPREHENSIVE SYSTEM OF
INTERNATIONAL SAFEGUARDS TO ENSURE THAT ASSISTANCE PROVIDED
THROUGH IT IS NOT USED FOR FURTHERING ANY MILITARY PURPOSE.
NOW THAT A SIXTH STATE HAS EXPLODED A NUCLEAR DEVICE,
INTERNATIONAL EFFORTS, WITHIN THE SCOPE OF NPT AS WELL
AS OUTSIDE IT, TO PREVENT FURTHER SPREAD OF NUCLEAR
WEAPONS, HAVE SUFFERED A SET-BACK. THIS MAY HAVE VERY
PROFOUND IMPACT ON GROWTH OF AGENCY'S SAFEGUARDS ACTIVITIES
AS IT COULD LEAD TO SOME RE-THINKING ON PART OF SEVERAL
MEMBER STATES. IF THIS HAPPENS, ACTIVITIES OF AGENCY
RELATING TO APPLICATION OF SAFEGUARDS MAY NOT GROW AS
RAPIDLY AS ENVISAGED IN PROGRAMME OF AGENCY UNDER
CONSIDERATION BY BOARD. MEMBER STATES REPRESENTED ON
THE BOARD MAY WISH TO EXPRESS THEIR VIEWS REGARDING POSSIBLE
EFFECTS OF THIS DEVELOPMENT ON FUTURE ACCEPTABILITY AND
GROWTH OF AGENCY'S SAFEGUARDS ACTIVITIES BOTH IN CONNECTION
WITH NPT AND OUTSIDE ITS FRAMEWORK." END UNCLASSIFIED

3. BEGIN CONFIDENTIAL. COMMENT: PAKISTANI GOVERNOR
MUNIR KHAN SHOWED US FIRST DRAFT OF MEMORANDUM
AND WE MADE EXTENSIVE COMMENTS AND CRITICISM, PARTICULARLY
IN EFFORT DISSUADE HIM FROM PARA (E) WHICH PLAYS INTO
HANDS OF ANTI-SAFEGUARDS CAMP. HOWEVER, HE WAS ADAMANT,
SAYING THIS WAS ONLY WAY HE HAD OF FORCING US & USSR TO
TAKE STAND. WE UNDERSTAND CANADA AND JAPAN WILL ALSO
COMMENT DURING BOARD DEBATE ON QUESTION OF TECHNICAL
ASSISTANCE WHICH KHAN RAISES IN PARA (D), ALTHOUGH EACH
WILL TAKE SOMEWHAT DIFFERENT TACK. END CONFIDENTIAL.TAPE

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